



# COMMUNITY LEADERSHIP OVERVIEW AND SCRUTINY COMMITTEE

<b>DATE:</b>	<b>Tuesday, 7 March 2023</b>
<b>TIME:</b>	<b>7.30 pm</b>
<b>VENUE:</b>	<b>Committee Room - Town Hall, Station Road, Clacton-on-Sea, CO15 1SE</b>

**MEMBERSHIP:**

**Councillor Chittock (Chairman)**  
**Councillor S Honeywood (Vice-  
Chairman)**  
**Councillor Clifton**  
**Councillor Codling**  
**Councillor Davidson**

**Councillor King**  
**Councillor Miles**  
**Councillor Nash**  
**Councillor Steady**

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DATE OF PUBLICATION: Monday, 27 February 2023

## AGENDA

### **1 Apologies for Absence and Substitutions**

The Committee is asked to note any apologies for absence and substitutions received from Members.

### **2 Minutes of the Meetings of the Committee held on 22 November and 13 December 2022 (Pages 1 - 10)**

To confirm and sign as correct records, the minutes of the meetings of the Committee, held on Tuesday 22 November 2022 and Tuesday 13 December 2022.

### **3 Declarations of Interest**

Councillors are invited to declare any Disclosable Pecuniary Interests or Personal Interest, and the nature of it, in relation to any item on the agenda.

### **4 Questions on Notice pursuant to Council Procedure Rule 38**

Subject to providing two working days' notice, a Member of the Committee may ask the Chairman of the Committee a question on any matter in relation to which the Council has powers or duties which affect the Tendring District **and** which falls within the terms of reference of the Committee.

### **5 Report of Assistant Director (Partnerships) - A.1 - Children Missing from Education (Pages 11 - 14)**

To provide an update regarding the issue of "children not in education" which had previously been considered by the Community Leadership Overview and Scrutiny Committee at its meeting held on 21 March 2022, i.e. "To enquire into the safeguarding and educational position concerning those of school age where an elective decision has been made that they will not be attending mainstream school but be home schooled."

### **6 Report of Head of Democratic Services & Elections - A.2 - Call-In: Tendring Beach Hut Strategy Revisited - Following Consultation**

**PLEASE NOTE THAT SINCE THE PUBLICATION OF THE ORIGINAL AGENDA ON 27 FEBRUARY 2023 THE CALL-IN HAS BEEN WITHDRAWN AND THAT THEREFORE THE COMMITTEE WILL NOT NOW CONSIDER THIS ITEM.**

To enable the Committee to scrutinise an Executive Decision made in respect of the revisited Tendring Beach Hut Strategy, which has been called-in.

PLEASE NOTE: This item is subject to the outcome of the Mediation Process on the Call-In carried out in accordance with Overview and Scrutiny Procedure Rule 17(c).

**(THE REPORT, IF STILL REQUIRED FOLLOWING THE AFOREMENTIONED MEDIATION PROCESS, WILL "FOLLOW")**

### **7 Report of Head of Democratic Services and Elections - A.3 - Work Programming including monitoring of previous recommendations and summary of forthcoming decisions (Pages 15 - 26)**

The report provides the Committee with an update on its approved Work Programme for 2022/23 (including progress with enquiries set out in its Work Programme), feedback to the Committee on the Cabinet decisions in respect of previous recommendations from the Committee in respect of enquiries undertaken and a list of forthcoming decisions for which notice has been given since the publication of the agenda for the Committee's last meeting.

**Date of the Next Scheduled Meeting**

*The next scheduled meeting of the Community Leadership Overview and Scrutiny Committee will be held on a date to be announced in due course.*

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**MINUTES OF THE MEETING OF THE COMMUNITY LEADERSHIP OVERVIEW AND  
SCRUTINY COMMITTEE,  
HELD ON TUESDAY, 22ND NOVEMBER, 2022 AT 6.00 PM  
IN THE COMMITTEE ROOM - TOWN HALL, STATION ROAD, CLACTON-ON-SEA,  
CO15 1SE**

<b>Present:</b>	Councillors Chittock (Chairman), S Honeywood (Vice-Chairman), Clifton, Codling, Davidson, King and Miles
<b>In Attendance:</b>	Keith Simmons (Head of Democratic Services and Elections), Keith Durran (Committee Services Officer) and Matt Cattermole (Communications Assistant)

**13. APOLOGIES FOR ABSENCE AND SUBSTITUTIONS**

Apologies for absence were received from Councillors Nash and Steady (no substitutions).

**14. MINUTES OF THE LAST MEETING**

It was **RESOLVED** that the minutes of the meeting of the Committee held on Tuesday 28 June 2022 be approved as a correct record.

**15. DECLARATIONS OF INTEREST**

There were no declarations of interest by Councillors in relation to any item on the agenda for this meeting.

**16. QUESTIONS ON NOTICE PURSUANT TO COUNCIL PROCEDURE RULE 38**

On this occasion no Councillor had submitted notice of a question.

**17. CONFIRMATION OF THIS COMMITTEES TASK AND FINISH GROUPS FOR OVERVIEW AND SCRUTINY ENQUIRES IN THE REMAINDER OF 2022/23**

The Committee had a report that sought formal confirmation of the creation the Task and Finish Groups set out with the terms of reference, scope and membership identified. The terms of reference of two of the Task and Finish Groups were determined by Council (Minute 26 of 12 July 2022 refers). The membership of all four Task and Finish Groups were the subject of consultation and agreement by all Members of this Committee prior to the Officer Decision to approve the formation of those Groups (subject to this meeting of the Committee being invited to endorse that decision).

In this process, further nominations were made and those were identified in the report. The Committee agreed that the nominee names should be added to the Task and Finish Groups concerned.

Jaywick Sands	Colchester Borders	Children Education	Cost of Living
Cllr Codling	Cllr Chittock	Cllr S Honeywood	Cllr Chittock (Chr)
Cllr Placey	Cllr Skeels	Cllr Miles	Cllr Casey

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Cllr Winfield	Cllr Barry	Cllr Knowles	Cllr Knowles
	Cllr Steady	Cllr Winfield	Cllr Fairley
			Cllr Barry
			Cllr Davidson

Other Councillors had volunteered to sit on task and Finish groups. Those not identified in the list would be thanked for volunteering.

After a short discussion the Committee **RESOLVED** to approve the Membership/Chairman details in the list circulated at the meeting for Task and Finish groups identified and, consequently, authorised Task and Finish groups to commence the scrutiny enquires concerned as approved by Council.

The meeting was declared closed at 6.15 pm

**Chairman**



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**MINUTES OF THE MEETING OF THE COMMUNITY LEADERSHIP OVERVIEW AND  
SCRUTINY COMMITTEE,  
HELD ON TUESDAY, 13TH DECEMBER, 2022 AT 7.30 PM  
IN THE ESSEX HALL - TOWN HALL, STATION ROAD, CLACTON-ON-SEA, CO15  
1SE**

<b>Present:</b>	Councillors Chittock (Chairman), S Honeywood (Vice-Chairman), Clifton, Codling, Davidson, King, Miles and Steady
<b>Also Present:</b>	Councillor McWilliams
<b>In Attendance:</b>	Anastasia Simpson (Assistant Director (Partnerships)), Keith Simmons (Head of Democratic Services and Elections), John Fox (Public Health, Wellbeing & Environmental Protection Manager) and Keith Durran (Committee Services Officer)
<b>Also in Attendance:</b>	Professor Nick Barker, Oracle Dental Group, Lizzie Mapplebeck, Associate Director of Strategic Change, Suffolk and North East Essex Integrated Care Board and Greg Brown, Senior Performance Improvement Manager, Suffolk and North East Essex Integrated Care Board

**18. APOLOGIES FOR ABSENCE AND SUBSTITUTIONS**

No Apologies were received for this meeting.

**19. DECLARATIONS OF INTEREST**

There were no declarations of interest by Councillors in relation to any item on the agenda for this meeting.

**20. QUESTIONS ON NOTICE PURSUANT TO COUNCIL PROCEDURE RULE 38**

On this occasion no Councillor had submitted notice of a question.

**21. ENQUIRY INTO NHS DENTISTRY PROVISION IN THE DISTRICT OF TENDRING**

The Committee had before it a report that provided the Committee information on NHS dentistry provision in the District, and the wider Suffolk and North East Essex Integrated Care Board geography.

The Committee was joined by:

- Lizzie Mapplebeck, Associate Director of Strategic Change, Suffolk and North East Essex Integrated Care Board
- Greg Brown, Senior Performance Improvement Manager, Suffolk and North East Essex Integrated Care Board
- Professor Nick Barker, Oracle Dental Group

The Members heard how there were longstanding issues with NHS dental access that included NHS routine dental care and urgent dental care. This problem had been amplified by the current COVID-19 pandemic. Treating oral diseases costs the NHS £3.4 billion per year. The pain experienced with dental problems such as toothache or abscess could be considerable, intractable and distressing, and might lead sufferers to extreme measures to address pain if urgent dental care was not available. Examples included DIY dentistry and overdoses of paracetamol, which in turn increases pressure on urgent and emergency care. There were also wider societal impacts and costs that arose when people could not access urgent care, such as increased demands and pressures placed on the wider health care system such as accident and emergency and primary care services, as well as costs to employers and reduced productivity due to time off work.

## **Commissioning, Legislation and Dental Fees**

### Commissioning and Legislation

It was reported to the Committee that NHS England directly commissioned all NHS dental services at primary, community, secondary and tertiary settings depending on the care and treatment required. Across England Integrated Care Boards (ICBs) receive delegated authority from NHS England on 1<sup>st</sup> April 2023 to commission and manage dental services locally.

Currently, all dentists in northeast Essex (and Suffolk), were paid by commissioners for the Courses of Treatment (CoT) they provided, each CoT was allocated a Unit of Dental Activity (UDA). A UDA was the technical term used in the NHS dental contract system regulations to describe weighted CoTs.

The Committee heard how UDAs were developed as part of the 2006 NHS dental contract. Under the old NHS contract dentists were paid for every item of treatment they provided: examination, filling, crown or denture. Under the 2006 system they were paid per course of treatment, irrespective of how many items were provided within it. Thus, a course of treatment involving one filling (3 UDAs) attracts the same fee as one containing five fillings, a root treatment and an extraction (also 3 UDAs). This factor was behind much of the resentment against this system.

In March 2021, NHS England were asked by the government to lead on the next stages of NHS dental system reform. At the outset six aims were agreed when considering what a reformed dental system should bring. They were:

- *“Be designed with the support of the profession*
- *Improve oral health outcomes*
- *Increase incentives to undertake preventative dentistry, prioritise evidence-based care for patients with the most needs and reduce incentives to deliver care that is of low clinical value*

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- *Improve patient access to NHS care, with a specific focus on addressing inequalities, particularly deprivation and ethnicity*
  - *Demonstrate that patients are not having to pay privately for dental care that was previously commissioned NHS dental care*
  - *Be affordable within NHS resources made available by Government, including taking account of dental charge income.*

*In July 2022, NHS England announced the first new reforms to the dental contract, these are the first in 16 years. The announcement included the following key points:*

- *NHS dentists will be paid more for treating more complex cases, such as people who need three fillings or more.*
- *Dental therapists will also be able to accept patients for NHS treatments, providing fillings, sealants, preventative care for adults and children, which will free up dentists' time for urgent and complex cases.*
- *To make services more accessible for people, dentists must update the NHS website and directory of services so patients can easily find the availability of dentists in their local area.*
- *High-performing dental practices will have the opportunity to increase their activity by a further 10% and to see as many patients as possible.*

*These reforms represent the first significant change to the contract since its introduction in 2006”.*

### Dental Fees

Adult patients paid a subsidised fee for receiving care unless they were exempt. The NHS operates a three-band fixed charge primary care treatment package and payment from adult patients depends on the treatment received. The bandings were:

- *“Emergency dental treatment – £23.80 This covers emergency care in a primary care NHS dental practice such as pain relief or a temporary filling.*
- *Band 1 course of treatment – £23.80 This covers an examination, diagnosis (including X-rays), advice on how to prevent future problems, a scale and polish if clinically needed, and preventative care such as the application of fluoride varnish or fissure sealant if appropriate.*

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- *Band 2 course of treatment – £65.20 This covers everything listed in Band 1 above, plus any further treatment such as fillings, root canal work or removal of teeth but not more complex items covered by Band 3.*
  - *Band 3 course of treatment – £282.80 This covers everything listed in Bands 1 and 2 above, plus crowns, dentures, bridges and other laboratory work.*

*Free NHS Dental Care is available to people in the following categories:*

- *Under 18, or under 19 and in full time education*
- *Pregnant or have had a baby in the last 12 months*
- *Being treated in an NHS Hospital and treatment is carried out by the hospital dentists (dentures or bridges need to be paid for)*
- *Receiving low-income benefits, or under 20 and a dependant of someone receiving low-income benefits.*

*Overall, the trend for NHS free dental care in Essex is going downwards when compared between 2017/18 to 2021/22”.*

## **Local Data**

### Population Information

The Members were informed that according to the Office of National Statistics in 2017, the total population of the Tendring District was an estimated 145,803 people making it the fifth largest local authority area in Essex in terms of population size. This was an estimated increase of 3205 people since the 2011 census (a rise of 2.25%).

The Tendring District had the highest percentage of residents aged 65 and over in Essex (29.5%), 9% higher than the Essex average (20.5%). The proportion of Children and Young People aged 0-15 (16.5%) and 16 to 64 years olds (53.9%) was lower than the Essex average (18.9%, and 60.6%).

The Tendring District had an estimated Old Age Dependency Ratio of 544 people aged 65+ to every 1000 working age. This was equivalent to 1.8 working age people to every person aged 65 and over and was significantly above than the average for Essex (335.6) and England (286.8).

At the time of the 2011 Census there were an estimated 62,105 households in the Tendring District of which 16.9% contained dependent children. This was below the average for Essex (22.8%) and England (21.99%) and the lowest rate in the county.

### Dental Access

The report before the Committee explained that there were 172 dentists in northeast Essex. During 2020 more than 2,000 NHS dentists quit the NHS dentistry which affected service users nationwide.

In Essex, due to the pandemic restrictions in 2020, there were around 30% less NHS dental services providing dentists compared with the previous year (2019). In 2021 the number of NHS dental services providing dentists increased by around 34% compared with the year before and was heading towards pre-pandemic levels.

Essex County Council completed an Oral Health Needs Assessment in September 2022, as part of this 1,201 residents were surveyed.

60% (721) of the surveyed residents were registered with an NHS dentist, 27% (329) private, and 11% (136) were not registered at all. The main reason for not being registered was not being able to find an NHS dentist to register with.

Members heard that qualitative data from the survey and in-depth interviews also showed that several residents found themselves without an NHS dentist because they had been deregistered from dental surgeries due to not having attended the surgery in over two years. Some of this was reported because of the busyness of life but for others it was the impact of the pandemic when many patients had routine appointments cancelled and were subsequently removed from the patient register once the two years lapsed.

Across northeast Essex 74,821 dental treatments were delivered in 2020-21, this was 66% below the pre-pandemic figure of 223,222. In the two years to June 2021, 101,293 adults saw their local NHS dentist in northeast Essex which is 37% of the over-18 population, a drop from 50% in the two years to June 2019.

Members also heard that 31% of the Suffolk and northeast Essex population unsuccessfully tried to get an appointment in the last two years, 9% more in comparison to the rest of England. The population were reporting to have resorted to extreme measures to address pain if urgent dental care was not available, such as extracting their own teeth. Nearly two thirds (73.1%) of adults surveyed in Essex indicated that they had existing treatment needs. This is the second highest among comparable counties. Essex has similar averages to East of England (77.1%) and England (70.5%).

According to data from 2018, approximately 1 in 6 adults (16.1%) in Essex haven't seen a dentist in the last two years. This is highest among similar counties and nearly double the England (7.9%) and East of England average (6.8%). There has been a 45% sustained drop-in Units of Dental Activity (UDA) undertaken across Suffolk and north east Essex.

### **Current Programmes of Work**

#### **Increased Routine and Urgent Capacity within SNEE**

The Committee was informed that the NHS England, after discussion with SNEE ICB had agreed to offer increased activity within SNEE. Eight eligible providers were now working with the system to provide up to 20,000 additional check-ups. This activity was commissioned by NHSE until the 31 March 2023 and utilises funding made available by the ICB. Urgent Care Dentistry discussions were continuing to scope further opportunities to increase urgent care services within SNEE. NHSE had also identified that further capacity may be commissioned within SNEE for the same timeframe.

#### Support for Care Homes and Healthcare Professionals

The Members heard that dental care for care homes work looked to reduce waiting lists and promote oral hygiene in care homes and specialist care in Suffolk and North East Essex. This looked to address the lack of proactive dental care available to this vulnerable group. Community Dental Services run a course for Healthcare Professionals that interact with children in North East Essex to upskill the workforce on oral healthcare.

#### Looked After Children Dental Prioritisation

It was reported that the Looked After Children Dental Prioritisation work looked to increase dental capacity in each town across Suffolk and North East Essex for Looked After Children to receive routine dental care. It looked to address the lack of proactive dental care available to this vulnerable group. At the time of the meeting the ICB and NHSE had a pathway agreed for Children in Care, which allowed Children in Care to access specific dental services across SNEE. This was estimated to have helped at least 350 patients in Suffolk and over 1,000 across the East of England.

#### Urgent Dental Contract Variation

It was also reported that by looking at urgent dental contract variations there was an aim to increase Urgent Care capacity by requesting dentists allow 10% of UDA to be unknown urgent dental work. It looked to address lack of urgent dental capacity. This project was rolled out by NHSE, though uptake was low. NHSE were focusing work on a smaller number of ICB's, the NHSE transformation programme had been paused to allow the NHSE Team to focus on increasing activity across SNEE.

#### Children's Dental Health Education Initiative

The Committee heard that by increasing children's education, to support parents and children in understanding oral healthcare locally we would promote preventative dental care. At the time of the meeting the ICB was in discussions with Public Health and Community Dental Providers to enhance the level of support to Nurseries / Schools / childcare facilities to upskill the workforce on oral healthcare.

#### Homelessness Prioritisation within East Suffolk and North East Essex

It was reported to Members that evidence suggested that socially marginalised groups, including those experiencing homelessness, have significant difficulties in accessing dental care services. Those patients often present with high levels of treatment need and many required additional support to access care. Individuals may present with

complex health and psychosocial needs and a more holistic approach needed to be incorporated into delivery of oral healthcare for this population. Currently the ICB was proposing a project to NHSE (as the current commissioners) to have a pathway agreed for the homelessness population. It would allow better access for specific dental services across SNEE, agreement had been reached in North East Essex for homelessness support charities to support this model. The pathway was aiming to be live by January 2023.

#### Access Information

The Committee heard how the system access information looked to increase information about which services were seeing patients to allow appropriate redirection of patients to services accepting both emergency and non-emergency services. This looked to address the lack of suitable information regarding dental practices that were accepting new and emergency patients. Currently the ICB had increased the frequency of auditing dental services, and this was used to update the Directory of Services, which was searchable by 111, and healthcare professionals, further information was shared with dental nurses in the Integrated Urgent Care, Clinical Assessment Service.

The Committee thanked the guests for their attendance and **NOTED** the contents of the report.

The meeting was declared closed at 8.35 pm

**Chairman**

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## COMMUNITY LEADERSHIP OVERVIEW AND SCUTINY COMMITTEE

7 MARCH 2023

### REPORT OF ASSISTANT DIRECTOR PARTNERSHIPS

#### A.1 Children Missing Education

(Report prepared by Rebecca Morton, Executive Projects Manager & Anita Patel-Lingam, Statutory Education Compliance Manager, Essex County Council)

#### PURPOSE OF THE REPORT

This report provides an update in regards to the issue of “children not in education” – the previous CLOSC agenda item from 21 March 2022:  
“To enquire into the safeguarding and educational position concerning those of school age not attending mainstream schools.”

#### INVITEES

Anita Patel-Lingam, Statutory Education Compliance Manager, Essex County Council.

The presentation will provide the Committee with an update on children of school age not attending mainstream schools, where parents are not proactively seeking a school place or where parents have stated their intention to electively home educate and the local authority has concerns regarding their home education arrangements. Anita Patel-Lingam will be available to answer questions.

#### BACKGROUND

In recent years, Essex has seen a significant increase in the number of children and young people who are listed as being in receipt of elective home education (EHE). In addition, due to the number of families moving into Essex from other local authority areas, we have a number of children and young people who are without a school place and where there is not evidence to suggest that parents are proactively seeking school places. The Education Compliance team within Essex County Council actions all referrals relating to children missing education and will act on any concerns regarding the provision of EHE by parents.

As at 31<sup>st</sup> December 2022, 45 (11 primary phase and 34 secondary phase) of the total 330 children and young people listed as ‘children missing education’ across Essex reside within the Tendring district (13.6%). Tendring has the fourth highest proportion of the total Essex cohort of children missing education.

As at 31<sup>st</sup> December 2022, 402 (124 primary phase and 278 secondary phase) of the total 2616 children and young people listed as ‘electively home educated’ across Essex reside within the Tendring district (15.4%). Tendring has the second highest proportion of the total Essex cohort of electively home educated children and young people.

**ECC colleague/s will present the committee with an update relating to children not in mainstream education in Essex including Tendring.**

## **DETAILED INFORMATION**

### **What is the statutory definition of children missing education?**

Children missing education are defined as; “children of compulsory school age who are not registered pupils at a school and are not receiving suitable education otherwise than at a school.”

Local Government Association (LGA), Children Missing Education Report 2020

The LGA report also identifies the main scenarios which occur whereby children potentially end up missing out on their entitlement to a formal full-time education, and in some of the scenarios described this outcome becomes highly likely:-

- Children who leave school at the instigation of their parent, e.g. because the parent for example doesn't believe the school is meeting the child's needs
- Children who leave school at the instigation of the school, e.g. permanent exclusions
- Children who remain in school but do not access full time, e.g. multiple or prolonged fixed term exclusions
- Children and families with poor health, e.g. children not able to attend school due to their own physical or mental health
- Children that cannot be provided with a suitable place, e.g. children on the waiting list for a special school
- Highly mobile children and families, e.g. children who have never been on a school roll - new arrivals or unknown to children's services

Nationally, there is a rising trend in numbers of children missing education. Research would suggest that this trend is not a result of one single issue, in fact it is a combination of three factors that, taken together, have given rise to this trend. These factors are:

- the changing nature of the needs and experiences that children are bringing into school
- pressures and incentives on schools' capacity to meet those needs
- the capacity of the system to ensure appropriate oversight of decisions taken regarding children's entry to and exit from schools

### **What is the potential impact on children missing education?**

Research suggests the impact of children missing education can include the following:-

- slower progress in learning
- worse prospects for future employment
- poorer mental health and emotional wellbeing
- restricted social and emotional development and
- increased vulnerability to safeguarding issues and criminal exploitation

Children missing out on a formal full-time education can also have significant emotional and financial implications, be detrimental to communities, reinforcing stereotypes and increasing isolation.

The LGA report also highlights the complexity of trying to identify missing children; *“Children missing education can be found in a variety of both formal and informal education settings, they can be found at home receiving different forms of educational input or none at all, they can be found in employment and they can be simply unknown to those providing services in the community.”*

For further information: LGA – Children Missing Education Report 2020 – LGA link: <https://www.local.gov.uk/publications/children-missing-education#download>

There are certain children within our communities who are more at risk of missing education which includes:-

- Children at risk of harm/neglect
- Children of Gypsy, Roma and Traveller families
- Families of Armed Forces
- Missing children/runaways
- Children and young people supervised by the Youth Justice System
- Children who cease to attend a school

#### **RECOMMENDATION**

**That the Committee determines whether it has any comments or recommendations it wishes to put forward to the relevant Portfolio Holder or Cabinet.**

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## COMMUNITY LEADERSHIP OVERVIEW AND SCRUTINY COMMITTEE

07 MARCH 2023

### REPORT OF HEAD OF DEMOCRATIC SERVICES AND ELECTIONS

#### A.3 WORK PROGRAMMING – INCLUDING MONITORING OF PREVIOUS RECOMMENDATIONS AND SUMMARY OF FORTHCOMING DECISIONS

(Report prepared by Keith Durran)

##### PURPOSE OF THE REPORT

The report provides the Committee with an update on its approved Work Programme for 2022/23 (including progress with enquiries set out in its Work Programme), feedback to the Committee on the decisions in respect of previous recommendations from the Committee in respect of enquiries undertaken and a list of forthcoming decisions for which notice has been given since publication of the agenda for the Committee's last meeting.

In relation to Task and Finish Groups taking forward enquires with the remit of this Committee, a request may be made if the Chairman of the Group to update the Committee on the progress of the enquiry concerned.

##### INVITEES

Not applicable.

##### BACKGROUND

The Council commissioned the Centre for Governance and Scrutiny (CfGS) to undertake an 'Overview & Scrutiny Development Review' in 2021 as a way of further improving that function at the Council. Two relevant recommendations arising from that review were:

***“Further strengthening the annual process for developing work programmes for each O&S committee - Engaging Members, Officers, partners and the public to prioritise the topics for review. This could include a selection criteria to identify appropriate topics for the work programme. Currently the work programme is also the last item on the agenda at O&S meetings, we would recommend bringing it to the beginning, so it can be given greater priority and benefit from more considered discussion, rather than being subject to the inevitable end of meeting fatigue.***

***Reviewing how the recommendations are made and how impact is measured – This could include putting the ‘recommendations monitoring report’ at the beginning of agendas to orientate O&S towards outcomes-focused meetings, alongside an emphasis on finding strong recommendations from questioning to present to Cabinet (or partners) as improvement or challenge proposals.”***

The Committee has previously received three separate reports on the issues of (1) Work Programme for 2022/23 (including progress with enquiries set out in its Work Programme),

(2) feedback to the Committee on the decisions in respect of previous recommendations from the Committee in respects of enquiries undertaken and (3) a list of forthcoming decisions for which notice has been given since publication of the agenda for the Committee's last meeting.

While (since the CfGS recommendations were made) the three reports referred to have been earlier in the Committee's agendas for meetings, the combination of them into one report seeks to further re-inforce the inter-relationship of the matters previously covered separately. As such, it is designed to further support consideration of work programming of the Committee and contribute to addressing progress with the Corporate Plan.

## DETAILED INFORMATION

The detailed matters relating to the following matters are set out in the Appendix identified:

- (1) Work Programme for 2022/23 (including progress with enquiries set out in its Work Programme) – See Appendix A;
- (2) feedback to the Committee on the decisions in respect of previous recommendations from the Committee in respects of enquiries undertaken – see Appendix B; and
- (3) a list of forthcoming decisions for which notice has been given since publication of the agenda for the Committee's last meeting – See Appendix C.

In considering work programming matters, the Committee is further reminded of the other recommendations from the CfGS review undertaken in 2021:

***“Considering greater use of task and finish groups – This more informal type of O&S can allow improved cross-party working and detailed investigation of a single issue focussed on producing substantive recommendations.***

***Improved agenda planning and management - Committees should focus on one or two substantive items per agenda to allow for cross-cutting themes to be properly identified and explored, and different insights brought to bear on critical issues.***

***Considering how to engage the public in the work of O&S - This could include O&S going on more site visits in the community, inviting the public to offer ideas for work programmes, and greater use of social media channels for resident input and communicating the progress and impact of scrutiny work.***

***A clearer focus on democratic accountability - Scrutiny of Cabinet Members should form a key part of the work programme, providing an opportunity to hold the Leader and portfolio holders to account for delivery of the corporate plan and any other issues O&S feel is important.”***

The Committee is asked to note that, regrettably, the enquiries set out at Appendix A to this report will now not be completed in this municipal year in light of the fact that this Council will shortly be moving into its pre-election period.

## RECOMMENDATION

**That the Committee:**

- (a) Considers and notes the progress with enquiries set out in its Work Programme, feedback to the Committee on the decisions in respect of**

- previous recommendations and the list of forthcoming decisions; and**
- (b) Determines whether any addition to, amendment of or rescheduling of Work Programme matters are required or other actions should be approved based on the content of this report.**
  - (c) Notes that the enquiries set out at Appendix A will, regrettably, not be completed in this Municipal Year in view of the fact that the Council will shortly move into the pre-election period.**

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**SCOPING DOCUMENT FOR ENQUIRIES BY COMMUNITY LEADERSHIP OVERVIEW AND SCRUTINY COMMITTEE AS PART OF ITS WORK PROGRAMME 2022/23**

Item	Date of Enquiry	Relevant Corporate Plan Theme/Annual Cabinet Priority	Information to be provided in advance	Those to be invited to attend	Articulated value of undertaking the review
<p>Jaywick, social issues, crime and deprivation, housing.</p> <p>Private Sector Housing and rental build quality. Plus a look at the action to address health inequality through addressing housing conditions.</p>	To be Allocated	<p>Community Leadership Through Partnerships/Joined up public services for the benefit of our residents and businesses</p> <p>Building Sustainable Communities for the Future/B2 Jaywick Sands - more and better housing; supporting the community, B5 - Building and managing our own homes and Effective planning policies</p> <p>Delivering High Quality Services/A6 - Effective Regulation and Enforcement</p>	<p>The emerging Place Plan for Jaywick.</p> <p>Data around the current position as it relates to Jaywick by way of demographics, health inequalities, recorded crime, service provision and plans for the area.</p> <p>The Essex Levelling Up proposals for the area and how they seek to address issues in the locality</p>	<p>Cllr P Honeywood as Portfolio Holder with responsibility for Jaywick Corporate Director, Operations and Delivery, Interim Director for Planning and Assistant Director, Housing and Environment Representatives from Essex County Council, the Environment Agency, the Clinical Commissioning Group/Primary Care Network/ICP Representatives from Community Groups in Jaywick</p>	<p>To look holistically at the issues as they relate to Jaywick Sands and the measures in place to address those issues and encourage further working between partners to collaboratively take opportunities to improve the area for its residents.</p> <p>The enquiry may also be able to inform the emerging Place Plan for Jaywick</p>
<p>Progressing the proposals for development as part of Tendring-Colchester Border Garden Community</p>	To be allocated	<p>Community Leadership Through Partnerships</p>	<p>The emerging Development Plan Document for the Garden Community.</p>	<p>Portfolio Holder for Corporate Finance and Governance</p>	<p>Reassurance that the Development Plan Document for the Garden Community (and</p>

<p>Considering the emerging Development Plan Document for the Garden Community</p> <p>Opportunities for enhancing the Garden Community through links to the Freeport East project.</p> <p>Examining stewardship/governance of the Garden Community.</p> <p>Assessing risk and challenges for the District as a whole.</p>			<p>Responses to consultation with the public/stakeholders on the Development Plan Document.</p> <p>The plans of Essex County Council for roads and for the rapid transit arrangements.</p> <p>Relevant plans of the University of Essex.</p> <p>Plans of public service providers such as health, fire and police for provision in respect of the Garden Community.</p>	<p>The Chairman of the Tendring Colchester Borders Joint Committee and the other Members of the Committee.</p> <p>The Planning Portfolio Holder</p> <p>The Deputy Chief Executive, Interim Director for Planning and the Corporate Director for Project Delivery</p> <p>Representatives from Essex County Council (Highways), North East Essex Health and Wellbeing Alliance</p>	<p>related plans for the Garden Community) are robust and address the needs for that community.</p> <p>This process can itself inform the full Council's consideration of the Development Plan Document for the Garden Community – scheduled to be considered in January 2023.</p>
<p>Cost of living crisis and the support that can be provided.</p>	<p>Started</p>	<p>Community Leadership Through Partnerships/Joined up public services for the benefit of our residents and businesses</p>	<p>Information on the cost of living crisis, including fuel prices and inflation. Localised data on the numbers of households facing financial crisis, numbers of disabled people who have less than £10 per week for food and essentials and</p>	<p>Representatives from a range of organisations active in this work area who are able to assist the enquiry.</p>	<p>To best support socio-economic wellbeing at the local level during this crisis time.</p>

			<p>those individuals at risk of homelessness</p> <p>Information on what is being done at a local level to support those being hit hardest by the cost of living crisis. Evidence of coverage of these efforts compared with the numbers likely to be hardest hit locally. How are the financially vulnerable identified and how robust are the partnerships to address this. Support for disabled people to access support.</p> <p>Data sharing between organisations to improve service delivery</p>		
<p>Out of school out of site, children not in School. Addressing the issues in the Ombudsman's Report of July 2022. - <a href="#">Focus report: Out of school, out of sight? July 2022 (localgov.co.uk)</a></p> <p><u><b>This enquiry is not about elective home education</b></u></p> <p>When a child (of compulsory school age)</p>	Started	Community Leadership Through Partnerships/Joined up public services for the benefit of our residents and businesses	<p>Essex County Council policies on its duty to children who cannot fully attend a school to access their education.</p> <p>Numbers of children in the County who cannot fully attend school.</p> <p>Arrangements for assessments of children who cannot fully attend a</p>	<p>Representatives from Essex County Council's Education service with knowledge of this area.</p> <p>Those who undertake assessments</p> <p>Those who are contracted to</p>	<p>To respond to the Ombudsman's Focus Report of July 2022 on this matter. To be reassured on the provision for children in Tendring who struggle to cope with full-time education. This can be because they have health problems.</p>

<p>cannot go to school, the Upper Tier local authority must find out why. If there is a duty for it to act, it must make alternative arrangements to provide suitable education.</p> <p>The key learning point the Ombudsman wants to highlight is that Upper Tier Authorities have the duty to arrange alternative education, not the school a child attends. Councils need some way to identify when their duty has arisen. Councils will be held to account if things go wrong.</p>			<p>school to access their education.</p> <p>Alternative education provision providers and oversight of those arrangements.</p> <p>Timescales for assessments and alternative provision, learning from complaints about the service.</p>	<p>provide alternative education provision.</p> <p>A sample of the parents of the children who fall into this category</p> <p>A representative from the Ombudsman's Office who can speak on this matter.</p>	<p>Helping to ensuring that local services do not exacerbate mental health issues for children in this category. The Ombudsman reports seeing increasing numbers of cases where children are unable to attend school because of anxiety. Often, these cases involve children with special educational needs which have yet to be fully understood. There may be little, or even conflicting, evidence about the child's needs. Nevertheless, councils must assess the available evidence and decide for themselves whether they have a statutory duty to make other arrangements for the child's education. They should take action without delay.</p>
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**COMMUNITY LEADERSHIP OVERVIEW AND SCRUTINY COMMITTEE**

**07 MARCH 2023**

**RECOMMENDATIONS MONITORING REPORT**

<b>Recommendation(s) Including Date of Meeting and Minute Number</b>	<b>Actions Taken and Outcome</b>	<b>Completed, follow-up work required or added to Work Programme</b>
Nothing to report.		

Recommendations monitoring for those recommendations from earlier meetings of the Committee have been previously reported to the Committee and, as such, are not repeated here as there is no further update to be provided on them.

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## A.3 APPENDIX C

### Community Leadership Overview and Scrutiny Committee 07 March 2023

#### OVERVIEW AND SCRUTINY PROCEDURE RULE 13 – SCRUTINY OF PROPOSED DECISIONS

(Prepared by Hattie Dawson-Dragisic)

The below forthcoming decisions are those published since 14 November 2022 – the publication date for the Committee’s last ordinary meeting.

In presenting the following, the Committee’s attention is drawn to the agenda item notes in respect of Overview and Scrutiny Procedure Rule 13.

DESCRIPTION OF DECISION	KEY DECISION – YES/NO	DECISION MAKER	Decision Due Date
Events on Council Land Policy	YES	Cabinet	30/11/2022
State of Tendring District Statement	NO	Council	18/01/2023
Update on the work of the Tendring Education Strategic Board	NO	Cabinet	17/03/2023
Citizens Advice Tendring – Service Level Agreement 2023/24	YES	Cabinet	17/03/2023

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