| Key Decision Required: Yes In | In the Forward Plan: | Yes |
|-------------------------------|----------------------|-----|
|-------------------------------|----------------------|-----|

#### CABINET

#### 23 JANUARY 2015

# JOINT REPORT OF HOUSING, BENEFITS AND REVENUES AND FINANCE AND TRANSFORMATION PORTFOLIO HOLDERS

# A.7 <u>HOUSING REVENUE ACCOUNT BUDGET PROPOSALS - REVISED BUDGET</u> 2014/15 AND ORIGINAL BUDGET 2015/16

(Report prepared by Richard Barrett and Richard Hall)

#### **PART 1 – KEY INFORMATION**

#### PURPOSE OF THE REPORT

To set out and seek approval of:

- A Revised Housing Revenue Account (HRA) budget for 2014/15 and Original HRA Budget for 2015/16 including the movement in HRA Balances.
- The level of rents and fees and charges for 2015/16.
- The five year HRA Capital Programme.

#### **EXECUTIVE SUMMARY**

- The budget has been calculated based on a number of limited changes, the most significant of which relates to the level of rental income for 2015/16.
- The rent calculations remain based the Government's rent setting guidance which sees a change from 2015/16. The principle of rent convergence across the social housing sector has now been replaced with guidance now setting out rent increases of CPI+1% each year. The proposed average rent increase for 2015/16 is 2.2% based on this revised approach.
- After taking into account increases in income from rents along with other changes for 2015/16, there is a net favourable position of £0.170m. It is proposed that this is contributed to the Capital Programme to support the new build / acquisition scheme which already benefits from an on-going contribution from the HRA of £1.000m.
- HRA debt continues to reduce year on year as principal is repaid with a total debt position at the end of 2015/16 forecast to be £47.062m. This provides borrowing 'headroom' of £13.223m against the HRA debt cap of £60.285m.
- Along with HRA balances, which are forecast to total £5.540m by the end of 2015/16, a strong position is set out against which the future investment decisions such as improvements to tenant's homes and associated services can be considered.

#### **RECOMMENDATION(S)**

That Cabinet:

- (a) Approves the 2015/16 Scale of Charges shown in Appendix B.
- (b) Approves the level of rents for 2015/16 in accordance with the Government's rent

setting guidance of CPI + 1% which results in an increase in the average rent of 2.2%.

- (c) Subject to (a) and (b) above, approves the Housing Revenue Account revised estimates for 2014/15 and original estimates for 2015/16 as set out in Appendix A, along with the HRA Capital Programme and the movement in HRA Balances / Reserves as set out in Appendix C and Appendix D respectively.
- (d) Agrees that, in respect of 2014/15, the corporate financial system is amended accordingly to reflect these changes along with any amendments arising from revised financial reporting requirements.

### PART 2 - IMPLICATIONS OF THE DECISION

#### **DELIVERING PRIORITIES**

The HRA budget and Business Plan plays a significant role in the delivery of affordable and decent housing in the district and the Council's responsibilities as a landlord has direct implications for the Council's ability to deliver on its objectives and priorities.

#### FINANCE, OTHER RESOURCES AND RISK

#### Finance and other resources

The financial implications are set out in this report and its appendices.

Although the availability of financial resources is a key component in the delivery of HRA services there will also be a need for appropriate input of other resources such as staffing, assets, IT etc.

#### Risk

There are inherent risks associated with the forecast such as:

Changes in income achieved and future rent setting policy

Emergence of additional areas of spend

Emergence of new or revised guidance

New legislation / burdens

Changing stock condition requirements

Adverse changes in interest rates

National welfare reforms

In view of the above it is important that a sufficient level of balances / reserves is available to support the HRA. HRA Balances are currently forecast to remain in excess of £5m which although required to support the business plan and HRA investment in future years, provide a 'buffer' to the 30 year Business Plan if, for example, some of the items highlighted above emerge or are required to deal with changing financial and service demand issues.

In mitigating the transfer of risk from Government to the Council under the self-financing changes that came into effect from April 2012, financial modelling was undertaken taking into account a number of assumptions and sensitivity testing. The outcome of this work confirmed the sustainability and resilience of the HRA within a self financing environment and the ability to provide opportunities for housing investment and associated housing services.

From 2016/17 impairment will be chargeable to the HRA and the ability to reverse it out of

the accounts via a technical accounting adjustment will be removed. Impairment can arise from a change in condition or a reduction in market value and has been a significant charge in recent years with the figure running into millions of pounds. This was a risk identified as part of the move to self-financing in 2012 and there was real concern that if impairment was significant and could not be 'written down' against an HRA Revaluation Reserve then there could be a significant impact on the HRA in future years.

A comprehensive review of this risk has been undertaken and there is now a greater level of confidence that the impact on the HRA can be managed via the HRA Revaluation Reserve. This reserve increases or decreases each year with changes in the value of the housing stock. Since the significant fall in prices following the recent recession, this reserve has experienced increases as house prices have recovered over the last few years, with these gains therefore acting as a 'buffer' against any future impairment charge.

House prices are set to continue rise in the medium term which will again enable the HRA Revaluation Reserve to increase over time. It is acknowledged that although house prices follow a cyclical pattern it is usually within an overall longer term trend of increased value. Therefore it is expected that the HRA Revaluation Reserve will continue to increase and therefore 'protect' the HRA from any potential impact from impairment charges over the 30 year business plan.

#### **LEGAL**

It is a statutory requirement on a local authority to determine its Housing Revenue Account budget before the upcoming financial year and to ensure that its implementation will not result in an overall debit balance on the Account.

The new self-financing regime for the Housing Revenue Account that came into effect from April 2012 was enabled by the Localism Act 2011.

#### **OTHER IMPLICATIONS**

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below.

Crime and Disorder / Equality and Diversity / Health Inequalities / Area or Ward affected / Consultation/Public Engagement.

In carrying out its functions as a social landlord, the Council has regard to the need to reduce the potential for criminal activity by improving the security of dwellings as part of maintenance and repair programmes and for combating anti-social behaviour through effective management procedures.

Although there are no direct equality and diversity issues, the overall HRA and associated financial planning processes aim to recognise and include such issues where appropriate and relevant.

#### **PART 3 – SUPPORTING INFORMATION**

#### **BACKGROUND**

The HRA is the Council's landlord account and it is 'ring fenced' for this purpose. Comprehensive rules and requirements surround the HRA such as specific accounting treatment and what items can or cannot be charged to the account. Authorities are required to set a balanced HRA budget each year and agree the level of rents it wishes to charge.

From April 2012, the Housing Revenue Account has operated under the self-financing approach introduced as part of the Localism Act 2011.

Although the Council is free to set its own level of rents, it is important to note that the debt settlement and 30 year HRA business plan was based on the continuation of the Government's commitment for rents to converge across the Social Housing Sector. This approach was taken for 2012/13 to 2014/15 but from 2015/16 the Government have confirmed that convergence is no longer applicable and that CPI + 1% should be used to calculate the level of rent increases each year. This has only had a limited impact on the HRA budget, as a prudent approach was adopted in modelling the 30 year business plan which did not assume the continuation of rent convergence beyond 2015/16.

### HOUSING REVENUE ACCOUNT BUDGETS

### HRA Revised Budget 2014/15 and Original Budget 2015/16

A high level summary is set out below. Additional information for significant items is also provided below with detailed information set out in **Appendix A.** 

|                                   | 2014/15<br>Original<br>Budget<br>£m | 2014/15<br>Revised<br>Budget<br>£m | 2015/16<br>Original<br>Budget<br>£m |
|-----------------------------------|-------------------------------------|------------------------------------|-------------------------------------|
| Direct Expenditure                | 4.602                               | 4.637                              | 4.676                               |
| Direct Income                     | (14.373)                            | (14.403)                           | (14.658)                            |
| Indirect Income / Expenditure     | 9.749                               | 10.599                             | 9.982                               |
| including Financing Costs         |                                     |                                    |                                     |
| NET (SURPLUS) / DEFICIT           | (0.022)                             | 0.833                              | 0                                   |
| Contribution to / (from) Reserves | 0.022                               | (0.833)                            | 0                                   |

#### **REVISED ESTIMATE 2014/15**

The revised position is broadly in line with the original estimate, with the change in the contribution to or from reserves reflecting the amounts carried forward from 2013/14 and the additional call on the HRA General balance to fund the increase in insurance premium costs. In general, items have been updated to reflect a more up to date position with no overall fundamental changes to highlight over and above any comments included in **Appendix A** or set out in more detail further on in this report.

#### **ORIGINAL ESTIMATE 2015/16**

No overall surplus or deficit is forecast for 2015/16. However this position is after continuing the £1.000m contribution to the Capital Programme to support new build / acquisition projects.

Favourable variances elsewhere in the budget have also enabled a further £0.170m contribution to be made to the new build / acquisition project budget within the HRA Capital Programme, which would be available to support the Jaywick development project currently in progress.

Similarly to the General Fund, no underlying inflationary uplifts have been provided but against this overall backcloth, significant items have been subject to separate and comprehensive review where appropriate.

Although comments have been set out in **Appendix A**, comments against significant items within the overall position for the year are set out below:

#### • Rental Income

Rent setting is influenced by the Government via guidance that it issues. The 30 year business plan is based on this Government guidance which also had an impact on the self-financing debt settlement in 2012. Therefore although the Council is able to set its own level of rents, any significant divergence from Government guidance in the short term may put pressure on the budget.

The current level of rent increase for 2015/16 is based on revised Government guidance recently issued. The new guidance sees the previous approach of seeking to converge or bring rents in line across the social housing sector (by limiting rent increases to RPI+0.5%+£2 per week) being replaced with guideline increases of CPI+1%. For 2015/16 the relevant CPI amount is 1.2% and therefore the change in the average rent is as follows:

# The average weekly increase across the Council's 3,000+ housing properties is 2.2% (£1.93 per week), with the average weekly rent being £82.74 for 2015/16

As a broad comparator the current Local Housing Allowance figure for an average two bedroom property in the Private Sector is £131.01 per week and £160.38 for a three bedroom property, demonstrating the value for money that the proposed rent level provides. Cabinet continues to consider council housing as an alternative form of tenure not a second tier form of tenure. The Council will be, and has proven to be a good landlord and will always assist people where appropriate but there is an expectation that people will pay their rents and adhere to the tenancy agreement.

Within the new overall framework 'rent caps' continue and are applied at a local level for individual properties.

The total dwelling rental income budget for 2014/15 is £13.593m, an increase of £0.292m compared to 2014/15. This income is retained by the Council for future investment in tenant's properties and associated services.

The average rent proposed for 2015/16 is anticipated to be below the 'limit rent' which is a Government set level above which the Council would incur deductions from the subsidy it receives for rent rebates under a subsidy limitation scheme. Based on previous years, limit rents are increased within the rent setting formula so as actual rents also remain based on this approach it is not expected to have an impact for the year.

Other elements of the Governments rent setting guidance continue from 2014/15 such as formula rents for individual properties. Although the guidance states that Council's should only increase rents by CPI+1%, it also states that if a property becomes vacant then the rent charged to the new tenant can be set at formula rent which may be higher than the outgoing tenant if the rent previously charged had not reached the formula rent under the previous rent setting guidance from the Government.

#### **HRA Fees and Charges**

Further details are set out in **Appendix B.** 

Following an annual review a number of fees and charges have been revised to better reflect the actual cost of providing the associated service.

#### **HRA Capital Programme**

The detailed HRA Capital Programme is set out in **Appendix C.** 

The 2014/15 revised budget includes carry forwards from 2013/14 and reflects decisions taken during the year such as new build / acquisition projects that have also been supported by S106 contributions or capital grants.

Primarily the future year's budgets reflect the estimated level of capital works based on stock condition surveys and any associated reviews.

The principal source of funding is the annual Major Repairs Contribution which primarily reflects the charge for depreciation plus an additional voluntary contribution to ensure the right level of investment in the housing stock can be maintained.

Although capital receipts from Right to Buy sales is receivable each year, they have not been included in the funding of the Capital Programme. This assumption provides a margin of safety over and above the annual funding contributions allowed for and reflects the existing use of such receipts to support the Disabled Facilities Grant scheme in the General Fund Capital Programme.

Within the new build and acquisition scheme, works at a property in Berkeley Road, Clacton are included. The cost of these works was originally supported via a S106 contribution associated with a development in Dovercourt. However this position has now been revised with the cost now being met from direct revenue contributions from the HRA, which therefore 'releases' the previous S106 money to be considered for spending elsewhere.

As previously mentioned, an additional **£0.170m** direct revenue contribution from the HRA is included in the HRA Capital Programme in 2015/16 under the new build initiatives and acquisition scheme, which starts the process of 'pulling together' the funding to support investment in Jaywick as part of the wider redevelopment project.

### **HRA BALANCES / RESERVES**

The detailed HRA Reserves are set out in **Appendix D.** 

The forecast position for HRA balances at 31 March 2015 and 31 March 2016 will vary over time depending on the outturn positions for 2014/15 and 2015/16 as well as the emergence of other unexpected or unplanned matters that could occur in or across these years.

Current estimates put the total HRA reserves at £9.516m by the end of 2015/16, with the general balances element within this overall amount being £5.540m.

#### **HRA DEBT**

The total HRA debt at the start of 2014/15 was £50.991m.

No new debt has been taken on but principal repaid during 2014/15 totals £1.964m. With forecast repayments of principal of £1.965m in 2015/16, the level of HRA debt at the end of 2015/16 is forecast to be £47.062m, with average borrowing costs against this level of debt being 3.22%.

The Government's imposed HRA debt cap is £60.285m. Taking into account the actual

level of HRA borrowing, at the end of 2015/16 the level of 'headroom' for additional future borrowing is £13.223m. This headroom will increase as debt is repaid each year although will be subject to further borrowing decisions in the future.

The annual cost of principal and interest included in the proposed HRA budgets is £3.580m and £3.539m for 2014/15 and 2015/16 respectively.

### **CODE OF PRACTICE - STATEMENT OF ACCOUNTS**

Each year information is issued to Local Authorities which provides guidance on the information and presentation required for the Financial Statements the Council publishes on an annual basis. Therefore although not directly affecting the overall financial position of the Council, changes may occur across years. Budgets may need to be reviewed and budget transfers undertaken to address any new requirements emerging from the relevant codes of practice that are issued each year.

#### **BACKGROUND PAPERS FOR THE DECISION**

None

### **APPENDICES**

**Appendix A** HRA Budgets 2014/15 Revised and 2015/16 Original

**Appendix B** HRA Proposed Fees and Charges 2015/16

**Appendix C** HRA 5 Year Capital Programme

**Appendix D** HRA Reserves

Revenue Estimates 2015/16

Department - HRA

| Analysis by Type of Spend                     | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate |
|---|---------------------------------|--------------------------------|---------------------------------|
| Dine of Franco diffrance                      | £                               | £                              | £                               |
| Direct Expenditure                            | 502 920                         | E07.0E0                        | 620 560                         |
| Employee Expenses                             | 593,820                         | 587,250                        | 620,560                         |
| Premises Related Expenditure                  | 3,569,330                       | 3,569,330                      | 3,616,610                       |
| Transport Related Expenditure                 | 10,500                          | 10,500                         | 10,500                          |
| Supplies & Services                           | 410,380                         | 451,700                        | 410,380                         |
| Third Party Payments                          | 1,030                           | 1,030                          | 1,030                           |
| Transfer Payments                             | 17,000                          | 17,000                         | 17,000                          |
| Total Direct Expenditure                      | 4,602,060                       | 4,636,810                      | 4,676,080                       |
| Direct Income Government Grants               | (400,000)                       | (100,000)                      | (400,000)                       |
|   | (100,000)                       | ` '                            | (100,000)                       |
| Other Grants reimbursements and Contributions | (8,000)                         | , , ,                          | (8,000)                         |
| Sales, Fees and Charges                       | (692,190)                       | ` ' '                          | (681,690)                       |
| Rents Receivable                              | (13,511,290)                    |                                | (13,806,970)                    |
| Interest Receivable                           | (61,600)                        | (61,600)                       | (61,600)                        |
| Total Direct Income                           | (14,373,080)                    | (14,402,870)                   | (14,658,260)                    |
| Net Direct Costs                              | (9,771,020)                     | (9,766,060)                    | (9,982,180)                     |
| Indirect Income/Expenditure                   |                                 |                                |                                 |
| FRS17/IAS19 Pension Costs                     | (246,330)                       | (214,610)                      | (216,130)                       |
| Service Unit and Central Costs                | 2,116,620                       | 2,229,140                      | 2,197,210                       |
| Capital Financing Costs                       | 7,907,130                       | 8,612,880                      | 8,029,810                       |
| Recharged Income                              | (28,710)                        | (28,710)                       | (28,710)                        |
| Total Indirect Income/Expenditure             | 9,748,710                       | 10,598,700                     | 9,982,180                       |
| Net Contribution to/(from) Reserves           | 22,310                          | (832,640)                      | 0                               |
| Total for HRA                                 | 0                               | 0                              | 0                               |

| Analysis by Section/Function                                 | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate | Notes  |
|--|---------------------------------|--------------------------------|---------------------------------|--|
|  | £                               | £                              | £                               |  |
| HRA - I&E - Capital Grants                                   |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues         |                                 |                                |                                 |  |
| Indirect Income/Expenditure                                  | 0                               | (244,660)                      | 0                               | The 2014/15 position reflects the receipt of capital grant income  |
| Net Total  | 0                               | (244,660)                      | 0                               | during the year which supports the HRA capital programme.  |
| HRA - MIRS Items to be excluded from HRA balance             |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues         |                                 |                                |                                 |  |
| Indirect Income/Expenditure                                  | 696,480                         | 2,402,230                      | 1,860,910                       | This budget now includes a technical adjustment relating to the direct revenue financing contribution to the HRA Capital |
| Net Total  | 696,480                         | 2,402,230                      | 1,860,910                       | Programme that was previously included elsewhere in the HRA budgets.   |
| HRA - MIRS Reversal of Capital Grant                         |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues         |                                 |                                |                                 |  |
| Indirect Income/Expenditure                                  | 0                               | 244,660                        | 0                               | This adjustment is associated with the capital grant change  |
| Net Total  | 0                               | 244,660                        | 0                               | mentioned above and relates to the contribution to the HRA Capital Programme.  |
| HRA - MIRS HRA - Contributions Payable to the Pension Scheme |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues         |                                 |                                |                                 |  |
| Direct Expenditure   | 349,220                         | 356,380                        | 361,180                         |  |
| Net Total  | 349,220                         | 356,380                        | 361,180                         |  |

| Analysis by Section/Function                         | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate | Notes  |
|--|---------------------------------|--------------------------------|---------------------------------|--|
|  | £                               | £                              | £                               |  |
| HRA - MIRS Total IAS 19 Adjustments                  |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |  |
| Indirect Income/Expenditure                          | (262,640)                       | (253,900)                      | (257,610)                       |  |
| Net Total  | (262,640)                       | (253,900)                      | (257,610)                       |  |
| HRA - MIRS Minimum Revenue Provision                 |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |  |
| Indirect Income/Expenditure                          | 0                               | 1,964,300                      | 1,964,300                       | This reflects a technical change relating to the repayment of loan principal which was previously set out elsewhere in the HRA |
| Net Total  | 0                               | 1,964,300                      | 1,964,300                       | budgets.   |
| Total for F&P - Financing Items                      | 783,060                         | 4,469,010                      | 3,928,780                       |  |

| Analysis by Section/Function                         | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate | Notes  |
|--|---------------------------------|--------------------------------|---------------------------------|--|
|  | £                               | £                              | £                               |  |
| HRA - Policy & Management                            |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |  |
| Direct Expenditure                                   | 58,000                          | 71,730                         | 58,000                          |  |
| Direct Income  | (2,200)                         | (2,200)                        | (2,200)                         |  |
| Indirect Income/Expenditure                          | 398,000                         | 398,060                        | 391,660                         |  |
| Net Total  | 453,800                         | 467,590                        | 447,460                         |  |
| HRA - Managing Tenancies                             |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |  |
| Direct Expenditure                                   | 127,000                         | 124,800                        | 127,000                         | The increase for 2014/15 and 2015/16 reflects increased  |
| Indirect Income/Expenditure                          | 569,940                         | 680,850                        | 669,350                         | insurance premium costs as a result of two recent / significant claims in respect of housing property. |
| Net Total  | 696,940                         | 805,650                        | 796,350                         | stantie in respect of measuring property.  |
| HRA - Rent Collection And Accounting                 |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |  |
| Direct Expenditure                                   | 91,840                          | 91,840                         | 91,840                          |  |
| Direct Income  | (8,440)                         | (8,440)                        | (8,440)                         |  |
| Indirect Income/Expenditure                          | 268,250                         | 268,290                        | 263,970                         |  |
| Net Total  | 351,650                         | 351,690                        | 347,370                         |  |

| Analysis by Section/Function                         | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate | Notes |
|--|---------------------------------|--------------------------------|---------------------------------|-------|
|  | £                               | £                              | £                               |       |
| HRA - Right to Buy Administration                    |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Income  | (3,900)                         | (3,900)                        | (3,900)                         |       |
| Indirect Income/Expenditure                          | 12,170                          | 12,170                         | 11,980                          |       |
| Net Total  | 8,270                           | 8,270                          | 8,080                           |       |
| HRA - Unapportionable Central Overheads Contribution |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Indirect Income/Expenditure                          | 275,720                         | 275,720                        | 275,720                         |       |
| Net Total  | 275,720                         | 275,720                        | 275,720                         |       |
| HRA - Pumping Stations                               |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Expenditure                                   | 3,700                           | 3,700                          | 3,700                           |       |
| Direct Income  | (4,290)                         | (4,290)                        | (4,290)                         |       |
| Indirect Income/Expenditure                          | 13,870                          | 13,940                         | 13,720                          |       |
| Net Total  | 13,280                          | 13,350                         | 13,130                          |       |

| Analysis by Section/Function                         | 2014/15<br>Original | 2014/15<br>Revised | 2015/16<br>Original |       |
|--|---------------------|--------------------|---------------------|-------|
|  | Estimate            | Estimate           | Estimate            | Notes |
|  | £                   | £                  | £                   |       |
| HRA - Sewerage Expenses                              |                     |                    |                     |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |       |
| Direct Expenditure                                   | 18,680              | 18,680             | 18,680              |       |
| Direct Income  | (16,750)            | (16,750)           | (16,750)            |       |
| Indirect Income/Expenditure                          | 28,260              | 28,540             | 28,090              |       |
| Net Total  | 30,190              | 30,470             | 30,020              |       |
| HRA - Communal Central Heating                       |                     |                    |                     |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |       |
| Direct Expenditure                                   | 109,000             | 109,000            | 94,280              |       |
| Direct Income  | (107,000)           | (107,000)          | (92,280)            |       |
| Net Total  | 2,000               | 2,000              | 2,000               |       |
| HRA - Supporting People re SUs                       |                     |                    |                     |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |       |
| Direct Expenditure                                   | 24,090              | 53,880             | 24,090              |       |
| Direct Income  | (155,650)           | (185,440)          | (155,650)           |       |
| Indirect Income/Expenditure                          | 234,980             | 221,250            | 241,640             |       |
| Net Total  | 103,420             | 89,690             | 110,080             |       |

| Analysis by Section/Function                         | 2014/15<br>Original | 2014/15<br>Revised | 2015/16<br>Original |       |
|--|---------------------|--------------------|---------------------|-------|
|  | Estimate            | Estimate           | Estimate            | Notes |
|  | £                   | £                  | £                   |       |
| HRA - Sheltered Units                                |                     |                    |                     |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |       |
| Direct Expenditure                                   | 308,750             | 295,020            | 323,530             |       |
| Direct Income  | (195,960)           | (195,960)          | (200,180)           |       |
| Indirect Income/Expenditure                          | (125,770)           | (87,960)           | (107,660)           |       |
| Net Total  | (12,980)            | 11,100             | 15,690              |       |
| HRA - Colne Housing Soc Shel Units                   |                     |                    |                     |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |       |
| Direct Expenditure                                   | 8,000               | 8,000              | 8,000               |       |
| Net Total  | 8,000               | 8,000              | 8,000               |       |
| HRA - Estate Sweeping                                |                     |                    |                     |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |       |
| Direct Expenditure                                   | 66,000              | 66,000             | 66,000              |       |
| Net Total  | 66,000              | 66,000             | 66,000              |       |
| HRA - Communal Cleaning                              |                     |                    |                     |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |       |
| Direct Expenditure                                   | 66,000              | 66,000             | 66,000              |       |
| Direct Income  | (52,000)            | (52,000)           | (52,000)            |       |
| Net Total  | 14,000              | 14,000             | 14,000              |       |

| Analysis by Section/Function                         | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate | Notes |
|--|---------------------------------|--------------------------------|---------------------------------|-------|
|  | £                               | £                              | £                               |       |
| HRA - Communal Electricity                           |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Expenditure                                   | 100,000                         | 100,000                        | 100,000                         |       |
| Direct Income  | (80,000)                        | (80,000)                       | (80,000)                        |       |
| Net Total  | 20,000                          | 20,000                         | 20,000                          |       |
| HRA - Estate Lighting                                |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Expenditure                                   | 5,100                           | 5,100                          | 5,100                           |       |
| Net Total  | 5,100                           | 5,100                          | 5,100                           |       |
| HRA - Maintenance Of Grounds                         |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Expenditure                                   | 25,510                          | 25,510                         | 25,510                          |       |
| Direct Income  | (90,000)                        | (90,000)                       | (90,000)                        |       |
| Indirect Income/Expenditure                          | 152,010                         | 152,030                        | 149,590                         |       |
| Net Total  | 87,520                          | 87,540                         | 85,100                          |       |

| Analysis by Section/Function                         | 2014/15<br>Original | 2014/15<br>Revised | 2015/16<br>Original |   |
|--|---------------------|--------------------|---------------------|---|
|  | Estimate<br>£       | Estimate<br>£      | Estimate<br>£       | Notes   |
| HRA - Repair & Maintenance                           | Σ.                  | Z.                 | Z.                  |   |
| Thick - Repair & Maintenance                         |                     |                    |                     |   |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |   |
| Direct Expenditure                                   | 3,115,500           | 3,115,500          | 3,177,500           |   |
| Indirect Income/Expenditure                          | 305,500             | 305,540            | 300,630             | The cost of repairs reflects a small inflationary uplift for 2015/16. |
| Net Total  | 3,421,000           | 3,421,040          | 3,478,130           |   |
| HRA - Tenants Rentals                                |                     |                    |                     |   |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |   |
| Direct Income  | (13,494,720)        | (13,494,720)       | (13,790,400)        | Please see main body of the report for further information            |
| Net Total  | (13,494,720)        | (13,494,720)       | (13,790,400)        | regarding rent increases.   |
| HRA - Rents & Other Charges                          |                     |                    |                     |   |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |   |
| Direct Expenditure                                   | 75,670              | 75,670             | 75,670              |   |
| Net Total  | 75,670              | 75,670             | 75,670              |   |
| HRA - Rent Income                                    |                     |                    |                     |   |
| Portfolio/ Committee: Housing, Benefits and Revenues |                     |                    |                     |   |
| Direct Expenditure                                   | 0                   | 0                  | 0                   |   |
| Direct Income  | (16,570)            | (16,570)           | (16,570)            |   |
| Net Total  | (16,570)            | (16,570)           | (16,570)            |   |

| Analysis by Section/Function                         | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate | Notes |
|--|---------------------------------|--------------------------------|---------------------------------|-------|
|  | £                               | £                              | £                               |       |
| HRA - Lease Holders Charges                          |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Income  | (84,000)                        | (84,000)                       | (84,000)                        |       |
| Net Total  | (84,000)                        | (84,000)                       | (84,000)                        |       |
| HRA - General Fund Contribution                      |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Indirect Income/Expenditure                          | (28,710)                        | (28,710)                       | (28,710)                        |       |
| Net Total  | (28,710)                        | (28,710)                       | (28,710)                        |       |
| HRA - Interest                                       |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Income  | (61,600)                        | (61,600)                       | (61,600)                        |       |
| Net Total  | (61,600)                        | (61,600)                       | (61,600)                        |       |
| HRA - Rent Arrears Provision                         |                                 |                                |                                 |       |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |       |
| Direct Expenditure                                   | 50,000                          | 50,000                         | 50,000                          |       |
| Net Total  | 50,000                          | 50,000                         | 50,000                          |       |

| Analysis by Section/Function                         | 2014/15<br>Original<br>Estimate | 2014/15<br>Revised<br>Estimate | 2015/16<br>Original<br>Estimate | Notes  |
|--|---------------------------------|--------------------------------|---------------------------------|--|
|  | £                               | £                              | £                               |  |
| HRA - Capital & Interest Charges                     |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |  |
| Indirect Income/Expenditure                          | 7,210,650                       | 4,246,350                      | 4,204,600                       | This reflects a technical change relating to the repayment of loan principal and the direct financing of the HRA Capital Programme                               |
| Net Total  | 7,210,650                       | 4,246,350                      | 4,204,600                       | which are now included elsewhere in the HRA budgets as mentioned above.  |
| HRA - Use of Balances                                |                                 |                                |                                 |  |
| Portfolio/ Committee: Housing, Benefits and Revenues |                                 |                                |                                 |  |
| Contributions to/(from) reserves                     | 22,310                          | (832,640)                      | 0                               | The net call on reserves for 2014/15 is due to the need to fund the increased insurance premiums costs as mentioned above  |
| Net Total  | 22,310                          | (832,640)                      | 0                               | along with funding the 2013/14 carry forwards in the HRA Capital Programme that was highlighted as part of the outturn report presented to Cabinet in June 2014. |
| Total for Commercial Management                      | (783,060)                       | (4,469,010)                    | (3,928,780)                     |  |
| Total for HRA  | 0                               | 0                              | 0                               |  |

### Housing, Benefits & Revenues Portfolio - HRA

### Scale of Charges 2015/16

|  |                         | (A) (B) ← 2014/15 ← →         |  | (C)<br>201                    | •              |            |
|--|-------------------------|-------------------------------|--|-------------------------------|----------------|------------|
|  | Date<br>last<br>revised | Charge<br>Exclusive<br>of VAT | Charge<br>Inclusive of<br>VAT where<br>applicable @<br>20% | Charge<br>Exclusive<br>of VAT | Charge         | VAT<br>Ind |
| Effective from   |                         | 01/04/2014                    | 01/04/2014   | 01/04/2015                    | 01/04/2015     |            |
| GARAGE RENTS AND ACCOMMODATION CH  | ARGES                   | £                             | £  | £                             | £              |            |
|  |                         |                               |  |                               |                |            |
| Guest room accommodation at sheltered units p<br>With en-suite facilities (St Marys Court, Groom<br>House, Greenfields, Ironside Walk, Belmans | _                       | 12.50                         | 15.00  | 13.33                         | 16.00          | V          |
| Without en-suite facilities (Vyntoner House,<br>Kate Daniels House, Mead House, Spendells<br>House, Crooked Elms, Honeycroft)                  | Apr-14                  | 10.00                         | 12.00  | 10.42                         | 12.50          | V          |
| Garage rents HRA (not subject to VAT unless separately let to non-council tenants)   | Apr-14                  | 8.00                          | 8.00   | 8.20                          | 8.20           | *          |
| QUESTIONNAIRES   |                         |                               |  |                               |                |            |
| Second mortgage enquiries (per enquiry) Solicitors enquiries on resale of council flats  | Apr-14<br>Apr-14        | 75.00<br>67.92                | 90.00<br>81.50   | 75.00<br>75.00                | 90.00<br>90.00 |            |
| SERVICE CHARGES (per week)   |                         |                               |  |                               |                |            |
| Sewerage charges (not subject to VAT) (See Treatment Works:  | Note 1):                |                               |  |                               |                |            |
| Goose Green, Tendring  | Apr-14                  | 7.15                          | 7.15   | 7.36                          | 7.36           | Z          |
| Coronation Villas, Beaumont  | Apr-14                  | 7.10                          | 7.10   | 7.31                          | 7.31           | Z          |
| Whitehall Lane, Thorpe   | Apr-14                  | 4.80                          | 4.80   | 4.94                          | 4.94           | Z          |
| Shop Road, Little Bromley  | Apr-14                  | 8.30                          | 8.30   | 8.54                          | 8.54           | Z          |
| Horsley Cross, Mistley   | Apr-08                  | 9.00                          | 9.00   | 9.00                          | 9.00           | Z          |
| Bio Systems  | Apr-13                  | 7.10                          | 7.10   | 7.10                          | 7.10           | Z          |
| Septic Tanks   | Apr-14                  | 2.55                          | 2.55   | 2.62                          | 2.62           | Z          |
| Pumping Stations (not subject to VAT)  | Apr-14                  | 4.65                          | 4.65   | 4.78                          | 4.78           | Z          |
| Sewerage charge cap where tenant in receipt of benefit   | Apr-08                  | 5.00                          | 5.00   | 5.00                          | 5.00           | Z          |
| Communal central heating charges (not sub  | ject to V               | AT) (see note                 | 2):  |                               |                |            |
| Heating and hot water:   |                         |                               |  |                               |                |            |
| Single units   | Apr-14                  | 8.25                          | 8.25   | 7.25                          | 7.25           | Ν          |
| Double units   | Apr-14                  | 9.50                          | 9.50   | 8.50                          | 8.50           | N          |
| Hot water only (St Marys Court) Belmans Court  | Apr-14<br>Apr-15        | 4.00<br>n/a                   | 4.00<br>n/a  | 4.05<br>2.25                  | 4.05<br>2.25   |            |
|  | •                       |                               |  |                               |                |            |

### Housing, Benefits & Revenues Portfolio - HRA

### Scale of Charges 2015/16

|  |                         | (A) (B) ← 2014/15 ← →         |  | (C)<br>201                    | 5/16 (D)   | <b>→</b>   |  |
|--|-------------------------|-------------------------------|--|-------------------------------|--|------------|--|
|  | Date<br>last<br>revised | Charge<br>Exclusive<br>of VAT | Charge<br>Inclusive of<br>VAT where<br>applicable @<br>20% | Charge<br>Exclusive<br>of VAT | Charge<br>Inclusive of<br>VAT where<br>applicable<br>@ 20% | VAT<br>Ind |  |
| Effective from                                 |                         | 01/04/2014                    | 01/04/2014   | 01/04/2015                    | 01/04/2015   |            |  |
| Other Service Charges (not subject to VAT)     | :                       | £                             | £  | £                             | £  |            |  |
| Sheltered Housing:                             |                         |                               |  |                               |  |            |  |
| Grounds Maintenance                            | Apr-14                  | 1.48                          | 1.48   | 1.21                          | 1.21   | Χ          |  |
| Communal Electricity                           | Apr-14                  | 2.40                          | 2.40   | 2.02                          | 2.02   | Ν          |  |
| Non Sheltered Housing                          | ·                       |                               |  |                               |  |            |  |
| Grounds Maintenance                            | Apr-14                  | 0.95                          | 0.95   | 0.89                          | 0.89   | Ν          |  |
| Communal Electricity                           | Apr-14                  | 0.86                          | 0.86   | 0.87                          | 0.87   | N          |  |
| Communal Cleaning (not subject to VAT) (S      | See Note 3              | 3):                           |  |                               |  |            |  |
| Langham Drive, Clacton                         | Apr-14                  | 3.31                          | 3.31   | 3.29                          | 3.29   | Ν          |  |
| Nayland Drive, Clacton                         | Apr-14                  | 3.22                          | 3.22   | 3.25                          | 3.25   | Ν          |  |
| Boxted Ave (3 Storey), Clacton                 | Apr-14                  | 3.21                          | 3.21   | 3.25                          | 3.25   | Ν          |  |
| Boxted Ave (2 Storey), Clacton                 | Apr-14                  | 3.19                          | 3.19   | 3.23                          | 3.23   | Ν          |  |
| Polstead Way, Clacton                          | Apr-14                  | 3.19                          | 3.19   | 3.23                          | 3.23   | Ν          |  |
| Porter Way, Clacton                            | Apr-14                  | 3.21                          | 3.21   | 3.25                          | 3.25   | Ν          |  |
| Tanner Close, Clacton                          | Apr-14                  | 3.21                          | 3.21   | 3.25                          | 3.25   | Ν          |  |
| Mason Road, Clacton                            | Apr-14                  | 3.21                          | 3.21   | 3.19                          | 3.19   | Ν          |  |
| Groom Park, Clacton                            | Apr-14                  | 2.10                          | 2.10   | 2.05                          | 2.05   | Ν          |  |
| Leas Road , Clacton                            | Apr-14                  | 2.10                          | 2.10   | 2.05                          | 2.05   | Ν          |  |
| Rivers House, Walton                           | Apr-14                  | 2.29                          | 2.29   | 2.23                          | 2.23   | Ν          |  |
| Rochford House, Walton                         | Apr-14                  | 2.29                          | 2.29   | 2.23                          | 2.23   | Ν          |  |
| D'arcy House , Walton                          | Apr-14                  | 2.29                          | 2.29   | 2.23                          | 2.23   | Ν          |  |
| Churchill Court, Dovercourt                    | Apr-14                  | 2.70                          | 2.70   | 2.63                          | 2.63   |            |  |
| Cliff Court, Dovercourt                        | Apr-14                  | 2.11                          | 2.11   | 2.05                          | 2.05   |            |  |
| Grove Avenue Walton                            | Apr-14                  | 1.12                          | 1.12   | 1.06                          | 1.06   | N          |  |
| SHELTERED UNITS SERVICE CHARGES (Not           | subject t               | o VAT) (see                   | Note 4):   |                               |  |            |  |
| Supporting People Costs                        | Apr-14                  | 8.34                          | 8.34   | 8.34                          | 8.34   | Χ          |  |
| Landlord Costs                                 | Apr-14                  | 13.31                         | 13.31  | 13.60                         | 13.60  | Χ          |  |
| Careline Alarm                                 | Apr-08                  | 2.94                          | 2.94   | 2.94                          | 2.94   | Χ          |  |
| Sheltered Units charges are subject to Essex ( | •                       | uncil budaet s                |  |                               |  |            |  |
| * Garage Rent - VAT:                           | 2 3 2                   |                               |  |                               |  |            |  |
| Parking:                                       |                         | Storage:                      |  |                               |  |            |  |
| Council Tenant                                 | N                       | _                             | persons goods  |                               | N  |            |  |
| Non-Council Tenant                             | V                       |                               | suitable for parkin  | na .                          | V  |            |  |
| NOIT-COUITOIT I GHAHL                          | V                       |                               | •  | •                             | -  |            |  |
|  |                         | Premises (                    | unsuitable for par   | King                          | X  |            |  |

### **APPENDIX C**

| HRA Capital Programme   |                  |                 |           |           |           |           |
|---|------------------|-----------------|-----------|-----------|-----------|-----------|
|   | Original 2014/15 | Revised 2014/15 | 2015/16   | 2016/17   | 2017/18   | 2018/19   |
|   | Budget           | Budget          | Budget    | Budget    | Budget    | Budget    |
|   | £000             | £000            | £000      | £000      | £000      | £000      |
| EXPENDITURE   |                  |                 |           |           |           |           |
| Improvements, enhancement & adaptation of the Council's housing stock | 2,762,000        | 3,917,480       | 2,782,420 | 2,769,560 | 2,763,920 | 2,758,230 |
| Disabled adaptations for Council tenants                              | 400,000          | 479,830         | 400,000   | 400,000   | 400,000   | 400,000   |
| Information Technology upgrade and replacement                        | 20,000           | 20,000          | 20,000    | 20,000    | 20,000    | 20,000    |
| New Build Initiatives and Acquisitions                                | 1,000,000        | 1,798,080       | 1,162,490 | 1,000,000 | 1,000,000 | 1,000,000 |
| Cash Incentive Scheme   | 60,000           | 60,000          | 60,000    | 60,000    | 60,000    | 60,000    |
|   | 4,242,000        | 6,275,390       | 4,424,910 | 4,249,560 | 4,243,920 | 4,238,230 |
| FINANCING   |                  |                 |           |           |           |           |
| Major Repairs Reserve   | 3,242,000        | 4,324,980       | 3,255,130 | 3,249,560 | 3,243,920 | 3,238,230 |
| Direct Revenue Financing of Capital                                   | 1,000,000        | 1,705,750       | 1,169,780 | 1,000,000 | 1,000,000 | 1,000,000 |
| S106  | 0                | 92,330          | 0         | 0         | 0         | 0         |
| Capital Grant   | 0                | 152,330         | 0         | 0         | 0         | 0         |
|   | 4,242,000        | 6,275,390       | 4,424,910 | 4,249,560 | 4,243,920 | 4,238,230 |

### HRA RESERVES APPENDIX D

| HRA Reserves            | Balance<br>31 March<br>2014 | Contribution<br>from<br>Reserves<br>2014/15<br>£ | Contribution<br>to<br>Reserves<br>2014/15<br>£ | Est. Balance<br>31 March<br>2015 | Contribution<br>from<br>Reserves<br>2015/16<br>£ | Contribution<br>to<br>Reserves<br>2015/16<br>£ | Est. Balance<br>31 March<br>2016 |
|-------------------------|-----------------------------|--|--|----------------------------------|--|--|----------------------------------|
| HRA Balance             | 6,372,424                   | (832,640)  | 0  | 5,539,784                        | 0  | 0  | 5,539,784                        |
| Housing Repairs Reserve | 1,374,549                   | , ,  |  | , ,                              | (3,478,130)                                      |  | 1,374,549                        |
| Major Repairs Reserve   | 3,665,780                   | (4,324,980)                                      | 3,260,480                                      | 2,601,280                        | (3,255,130)                                      | 3,255,130                                      | 2,601,280                        |
|                         |                             |  |  |                                  |  |  |                                  |
| Total Reserves          | 11,412,753                  | (8,578,660)                                      | 6,681,520                                      | 9,515,613                        | (6,733,260)                                      | 6,733,260                                      | 9,515,613                        |